

Message Text

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APPROVED BY AFR/CWR:DSHEAR

AFR/CWR:SPEEK (DRAFT) AFR/GC:EDRAGON(DRAFT)

AFR/CWR:HMARSHALL (DRAFT) AFR/DP:RHUESMAN(DRAFT)

AFR/CWR:IROSENTHAL(DRAFT) SER/ENGR:APITCHER(SUBS)

AFR/DS:SCOLE(DRAFT) AFR/DS:ECROSS(DRAFT)

AFR/DS:PIELEMIEIER(SUBS) AFR/DS:GTHOMPSON(DRAFT)

AFR/DS:PLYMAN(DRAFT) PPC/RB:MFELDSTEIN(INFO)

PPC/DPRE:SHARLACK(SUBS) AF/EP:SEEGALL(INFO)

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TO AMEMBASSY NDJAMENA

AMEMBASSY YAOUNDE

INFO AMEMBASSY ABIDJAN

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TAGS:

SUBJECT: FY 1977 ABS REVIEW

1. ABS FROM CDO/NDJAMENA REVIEWED IN AID/W ON AUGUST 5.
FOLLOWING SUMMARIZES POINTS RAISED AND CONCLUSION REACHED
IN ABS REVIEW MEETING AS WELL AS OBSERVATIONS OF EARLIER
PROJECT COMMITTEE MEETINGS.

2. DAP TEAM AND PRP DESIGN - PROPOSED NEW DAP TEAM DESCRIB-
ED AS TEAM LEADER, LIVESTOCK SPECIALIST, AGRICULTURAL GEN-
ERALIST/CONSERVATIONIST, HUMAN RESOURCES SPECIALIST AND
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PUBLIC HEALTH OFFICER UNDERTAKING SURVEY DURING APPROXIMATE
PERIOD SEPTEMBER 21 - OCTOBER 11 (INCLUDING ONE WEEK FOR
DRAFT PREPARATION). RECOGNITION GIVEN TO FACT THAT SIZE
AND DURATION OF PROPOSED TEAM WOULD NOT ALLOW IT ADDRESS

MATTER OF PRP PREPARATION ALTHOUGH IT WOULD BE EXPECTED TO SHARPEN FOCUS OF WORK SCOPE FOR PROJECT DESIGN. NEED TO FIRM UP PROMPTLY PLANS FOR PRP PREPARATION, BOTH THROUGH POSSIBLE CONTINUATION OF SERVICES OF SOME DAP TEAM MEMBERS AND THROUGH ASSIGNMENT ADDITIONAL PERSONNEL, ALSO RECOGNIZED. IT AGREED DAP TEAM WOULD ADDRESS THE DEVELOPMENT OF A BASIC A.I.D. ASSISTANCE STRATEGY AS WELL AS PROGRAM THRUST AND PROJECT IDENTIFICATION. TERMS OF REFERENCE OF TEAM WILL ALSO INCLUDE CONSIDERATION, WITH EMBASSY/CDO, OF STAFFING IMPLICATIONS OF PROGRAM PROPOSALS IN TERMS A.I.D. ABILITY TO

FIELD QUALIFIED PERSONNEL, SUPPORT REQUIREMENTS AND CAPABILITIES, AND DESIRABLE AMERICAN PRESENCE. ON LATTER POINT, STATE DEPT. REPS. FORESAW NO MAJOR PROBLEMS IN NECESSARY BUILD-UP U.S. STAFF SO LONG AS A.I.D. PERSONNEL RELATED TO SPECIFIC OPERATIONAL ACTIVITIES.

3. CHAD'S ABSORPTIVE CAPACITY - IT WAS NOTED THAT FINANCIAL AND TRAINED MANPOWER LIMITATIONS IN CHAD PLACE SEVERE LIMITATIONS ON CHAD'S ABSORPTIVE CAPACITY. CDO/N SUBMISSION EMPHASIS AND PRIORITY ON INSTITUTION STRENGTHENING AND MANPOWER TRAINING CONSIDERED AS RECOGNIZING THESE CONSTRAINTS AS WERE INDICATIONS THROUGHOUT SUBMISSION OF NEED TO ASSUME LOCAL COST FINANCING.

4. HOST COUNTRY CONTRIBUTIONS - IT WAS RECOGNIZED THAT THE GOC WOULD BE UNABLE TO MEET A 25 CONTRIBUTION REQUIREMENT FOR BILATERAL PROJECTS WITH CHAD. THIS IS A PROBLEM COMMON TO THE SAHEL STATES AND A RESOLUTION WILL HAVE TO BE FOUND. FYI. THE HOUSE INTERNATIONAL RELATIONS COMMITTEE VERSION OF THE FY 1977 FAA CONTAINS A PROVISION FOR THE RLDCS WHICH IF RETAINED IN THE FINAL LEGISLATION WOULD PERMIT SUCH CONTRIBUTIONS TO BE WAIVED. MULTI-DONOR PROJECTS DO NOT REQUIRE HOST COUNTRY CONTRIBUTION UNDER PRESENT LEGISLATION. END FYI.

5. CONTINUING PROJECTS AND PROPOSED FY 1976 NEW STARTS - UNCLASSIFIED

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--- A, C.A. LIVESTOCK AND MEAT MARKETING (625-803) - INCREASE OF L.O.P. FUNDING TO DOLS 2,261,000 (AND IQ/FY 1977 ESTIMATES) NOTED AS CONDITIONED UPON COMPLETION RANGE SITE SURVEY AND APPROVAL REVISED PROP INCORPORATING EXPANDED INPUTS TO IMPLEMENT RANGE MANAGEMENT PLAN. WILL BE NECESSARY, HOWEVER, TO HAVE REASONABLY FIRM FUNDING PROJECTION FOR C.P. PURPOSES BY MID-DECEMBER. IT IS THEREFORE IMPERATIVE TO ADHERE TO OCTOBER/NOVEMBER SCHEDULE FOR RANGE SITE SURVEY AND INITIATE PROP REVISION DURING FINAL STAGE OF SURVEY. A.I.D. OR REDSO DESIGN ASSISTANCE STILL CONTEMPLATED FOR LATTER PURPOSE. (SEPTTEL FOLLOWS IN RESPONSE NDJAMENA 1652.)

-- B. LCBC TWO ROADS LINKS - SER/ENGR HAS RE-ESTIMATED PROBABLE COST FINAL ENGINEERING DESIGN AT DOLS 1,500,000 AND FY 1976 ABS PROJECTION ADJUSTED ACCORDINGLY. ANTICIPATE PP PREPARATION IN AID/W.

-- C. LAKE CHAD BASIN WATER MODEL - SEPTTEL ADDRESSES THIS PROJECT. FOR ABS, DOLS 550,000 TENTATIVELY RETAINED FOR FY L977 FOOD AND NUTRITION CATEGORY FUNDING.

-- D. CHAD RANGE AND LIVESTOCK (677-201) - VIEW RESERVATIONS EXPRESSED STATE 177683, FY 1976 FUNDING ESTIMATE REDUCED TO DOLS 413,000. FY L977 TENTATIVELY UNCHANGED. EXPECT PREPARATION PP REVISION BY CDO/N (CARRON, HENDERSON, ET AL) WITH ASSISTANCE AS REQUESTED FROM REDSO AND AID/W. REQUEST CDO SUBMIT PROPOSED DESIGN SCHEDULE AND CONSULTANT AND TDY NEEDS ASAP.

-- E. LAKE CHAD IRRIGATED AGRICULTURE - DROUGHT RELIEF FUNDING IN AMOUNT DOLS 2,500,000 TENTATIVELY RETAINED IN ABS PENDING FURTHER REVIEW OF PROJECT AND OTHER NEEDS FOR DROUGHT RELIEF FUNDS. PROPOSED FY 1977 FUNDING LIMINATED. SEPTTEL FOLLOWS RE ORSTOM/SODLEAC PROPOSAL AND NEXT STEPS BUT PLAN PP PREPARATION IN AID/W.

-- F. ABOVE FUNDING LEVELS STILL SUBJECT TO FURTHER BUREAU REVIEW AND ADVICE WILL FOLLOW.

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6. FY 1977 NEW STARTS -

-- A. AGRICULTURE/INSTITUTIONAL INFRASTRUCTURE - CONCUR IN THE NEED TO STRENGTHEN THE INSTITUTIONAL BASE FOR PROGRESS IN THE PRIORITY SECTOR OF AGRICULTURE AND APPROVE PROJECT IN PRINCIPLE AT FY 1977 FUNDING LEVELS PROPOSED. PROJECT TITLE, HOWEVER, MIGHT MORE APPROPRIATELY BE "AGRICULTURAL INSTITUTION DEVELOPMENT". PRP SHOULD FULLY CONSIDER APPROPRIATE BALANCE BETWEEN UPGRADING OF EXISTING STAFF AND TRAINING PERSONNEL FOR NEW APPOINTMENTS TO GOVERNMENTS OR OTHER SERVICES VIEW RECURRING BUDGET IMPLICATIONS OF LATTER APPROACH. PRP SHOULD ALSO FIX PARAMETERS OF IDENTIFIED NEED FOR A.I.D. SUPPORTED TRAINING AND EXPATRIATE PERSONNEL IN TERMS OF ATTAINABLE INSTITUTIONAL OBJECTIVES IN THE CHADIAN CONTEXT AND IN RECOGNITION OF OTHER DONOR INPUTS. PROJECT SHOULD EXAMINE THE WAYS IN WHICH CHADIAN INSTITUTIONS INTERFACE WITH FARMERS/HERDERS AND MEANS OF STRENGTHENING THIS RELATIONSHIPS TO ENHANCE INSTITUTIONAL IMPACT AT THE PRODUCER LEVEL. AID/W CONCERNS OVER ABILITY TO FIELD QUALIFIED FRENCH SPEAKING PERSONNEL PARTICULARLY RELEVANT THIS PROJECT. RESEARCH RELATED TOWATER DATA COLLECTION NOT PRESENTLY CONSIDERED AS COMPONENT THIS PROJECT. CONSIDERING POSSIBILITY USING

TWO-MAN ASSESSMENT TEAM FOR CAMEROON AGRICULTURAL INSTITUTIONS TO ASSIST CHAD DAP AND/OR PRP PREPARATION.

-- B. AGRICULTURAL PRODUCTION SECTOR GRANT - RECOGNIZE DESIRABILITY, FROM STANDPOINT OF PROJECT MANAGEMENT DEMANDS, MOUNTING FEWER, LARGE PROJECT. HOWEVER, PROGRAM-MATIC APPROACH SUGGESTED, WHICH APPEARS CREATE OPEN-ENDED PROJECT, NOT CONSISTENT A.I.D. PREFERRED APPROACH OF RELATED ACTIVITIES IN ANY SECTOR GRANT, WITH LIFE-OF-PROJECT INPUTS IDENTIFIED AT TIME OF APPROVAL AND SECTOR APPROACH USED TO ACHIEVE PROGRESS IN POLICY AND/OR OVERALL INSTITUTIONAL EFFECTIVENESS. MOREOVER, IN THIS CASE, DIFFERING IMPLEMENTING AGENCIES, AND OTHER DONOR INVOLVMENT IN EACH PROPOSED ACTIVITY MIGHT OBVIATE MANAGEMENT ADVANTAGES OF CONSOLIDATION. DAP TEAM WILL BE INSTRUCTED TO ASSESS THIS PROJECT IN TERMS AID STRATEGY AND PROGRAM FEASIBILITY FOR FY 77. REQUEST DAP TEAM AND CDO RECONSIDER APPROPRIATENESS OF COMBINING THESE COMPONENTS IN A SINGLE PROJECT. PRIOR UNCLASSIFIED

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TO PROCEEDING TO PRP STAGE, AID/W ALSO DESIRES CLARIFICATION CERTAIN POINTS. (1) RICE PRODUCTION -REQUEST FURTHER INFORMATION ON ORGANIZATIONAL AND FINANCIAL PROBLEMS WHICH HAVE HAMPERED SEMAB OPERATIONS AND ON RICE PRICING POLICY. ALSO REQUEST BRIEF DESCRIPTION ACTIONS TAKEN OR TO BE TAKEN TO RESOLVE THESE PROBLEMS AND NATURE LAND TENURE ARRANGEMENTS. FYI. UNDERSTAND FDAR BUYS RICE AT PRICE TOO LOW TO SUPPORT PROFITABLE OPERATIONS. IN ADDITION, UNDERSTAND SOME SEMAB PLOTS OWNED BY GOVERNMENT OFFICIALS END FYI. PLEASE INDICATE GOCEPTIVITY TO ESTABLISHMENT SELF SUSTAINING EQUIPMENT UNIT AS ENVISAGED PID. DIDN'T PRC AND TIWAN HAVEDIFFICUTIES WITH THIS APPROACH? (2) CEREAL STOCKS DEVELOPMENT - CONCERN EXPRESSED AT PROPOSED USE GRANT FUNDING FOR LOCAL PURCHASE OF SOME DOLS 1,000,000 OF CEREALS. USE OF AID FUNDS FOR MEETING DISTRIBUTION COSTS COULD BE CONSIDERED AND AID NOT OPPOSED IN PRINCIPLE TO PARTICIPATION IN A MULTI-DONOR CEREAL STOCK PROJECT. CAN THE A.I.D. ACTIVITY BE STRUCTURED, WITHIN THE PROPOSED-FAO PROJECT, TO AVOID THE USE OF A.I.D. FUNDS FOR DIRECT CEREAL PURCHASES? WOULD TSMSNG OF ANY PROJECT DESIGN NEED TO BE COORDINATED WITH FAO OR OTHER DONORS? WHAT IS RELATIONSHIP OF PROPOSED FY 76 AIP TO THIS NEW FY 77 PROJECT?

--- C. RURAL HEALTH POLICY PLANNING - AID/W HAS RESERVATIONS ON PROPOSED PROJECT SINCE HEALTH PLANNING REPRESENTS AREA IN WHICH WHO HAS TRADITIONALLY TAKEN LEADERSHIP AND STRENGTHENING OF HEALTH DELIVERY SYSTEMS PROJECT ALREADY OFFERS MEANS FOR SELECTIVE ASSISTANCE IN THIS AREA. POLICY PLANNING MAY THEREFORE NOT REPRESENT PRIORITY AREA FOR ADDITIONAL INPUT OF A.I.D. RESOURCES. PROPOSE CDO/N DETERMINE STATUS OF ANY GOC REQUESTS TO WHO FOR ASSISTANCE

IN SECTOR, I.E. SECTOR ASSESSMENT AND/OR COUNTRY HEALTH PROGRAMS/PLAN DEVELOPMENT. ALSO, REQUEST HENN COMMENT ON ANY FURTHER ANALYSIS FELT REQUIRED IN HEALTH SECTOR AND WHETHER PROPOSED PLANNING ASSISTANCE CAN BE OBTAINED THROUGH STRENGTHENING HEALTH DELIVERY SYSTEMS PROJECT. FOLLOWING RECEIPT THIS INFORMATION AND IF SO INDICATED, AID/W PREPARED TO PROVIDE PROFESSIONAL SERVICES NEEDED FOR ADDITIONAL INPUTS TO DAP AND POSSIBLE PRP DEVELOPMENT

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IF DECISION MADE TO PROCEED THIS SECTOR IN FY 1977.

-- D. HUMAN RESOURCES/DEVELOPMENT PLANNING - PROJECT APPROVED IN PRINCIPLE RECOGNIZING MAGNITUDE AND SCOPE MANPOWER TRAINING NEEDS IN CHAD. PRP SHOULD IDENTIFY UNDAT ROLE IN ADDRESSING PROBLEM AND DESIGN SHOULD REFLECT EFFORT TO ASSURE MAXIMUM UTILIZATION OF PAID AND OTHER AFRICAN INSTITUTIONS. FYI. BUREAU EXAMINING ADVANTAGES OF SINGLE REGIONAL OR SUB-REGIONAL PROJECT TO ADDRESS EDUCATION/TRAINING NEED. WILL ADVISE. END FYI.

-- E. CROPLAND PROTECTION - SUBJECT TO CONFIRMATION OF TECHNICAL/RESEARCH DATA INCLUDED IN CARE ACACIA ALBIDA PROPOSAL NOW UNDERWAY BY TAB, CARE OPG CONSIDERED REPRESENT A HIGHLY INTRIGUING PROSPECT (SEPTTEL FOLLOWS THIS SUBJECT). HOWEVER, PRIOR TO PROCEEDING WITH EXPANSION CARE ACTIVITY THROUGH THIS CROPLAND PROTECTION PROJECT, PARTICULARLY AT LEVEL OF FUNDING PROPOSED, BELIEVE IMPERATIVE TO BE ABLE TO ASSESS CARE EXPERIENCE IN TERMS SITE AVAILABILITIES, FARMER INTEREST AND RESPONSE, GOC INSTITUTIONAL ABILITY TO SUPPORT PROJECT WITH SEEDLINGS, EXTENSION, MANAGEMENT, ETC. THEREFORE, PROPOSE THAT PROJECT BE RECONSIDERED AT A LATER DATE FOR A SUBSEQUENT FISCAL YEAR START.

-- F. CHAD WATER RESOURCE DATA COLLECTION - IT IS EXPECTED THAT IT WILL BE POSSIBLE TO ACCOMMODATE THIS PROPOSAL UNDER THE REGIONAL SAHEL WATER DATA NETWORK AND WATER RESOURCE MANAGEMENT PROJECT. THE DRAFT REPORT OF THE NOAA TEAM HAS JUST BEEN RECEIVED AND BY THE END OF THIS MONTH AID/W SHOULD BE IN A POSITION TO ADVISE CDO/N OF THE SCOPE AND MAGNITUDE OF ASSISTANCE WHICH MIGHT BE PROVIDED TO CHAD UNDER THE REGIONAL PROJECT.

7. O.P.G. - ABS REVIEW DID NOT COVER OPGS. FYI. PRESURE ON AVAILABLE FUNDS EXPECTED TO BE EXTREMELY HEAVY THIS FY VIEW NUMBER OF PROPOSALS ANTICIPATED. END FYI.

8. AIPS - REQUESTS FOR AIP/R/R ALSO NOT CONSIDERED AT ABS REVIEW. SEPTTEL FOLLOWS. FYI FUND ALLOCATIONS IN FY 76 EXPECTED TO BE AT APPROXIMATE LEVEL DOLS 1 TO DOLS 1.5

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MILLION FOR EACH SAHELIAN COUNTRY. END FYI.

9. ALTHOUGH PROJECTS BEING APPROVED IN PRINCIPLE FOR
FURTHER DEVELOPMENT, AID/W UNABLE TO DETERMINE WHETHER
FY 77 BUREA/COUNTRY FUNDING LEVELS WILL ACCOMMODATE UNTIL
AFTER PPC AND AGENCY REVIEWS COMPLETED ABOUT OCTOBER 1.
INCLUSION IN FY 77 CP DEPENDENT ON RECEIPT ADEQUATE PRP
BY NOVEMBER 15.

10. SEPTTEL FOLLOWS ON OUR DETAILED SUGGESTIONS REGARDING
DAP/PRP TEAMS AND TIMING/COORDINATION CONSIDERATIONS. KISSINGER

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